

2006-F0734-CA-DJ

Edward Byrne Memorial
Justice Assistance Grant (JAG)

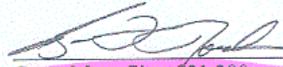
Memorandum of Understanding

We, the Orange County Executive Officer and the city managers of the cities that are eligible to receive the Justice Assistance Grant funding in Orange County, or their designees, do hereby indicate our understanding that the County of Orange will serve as the applicant/fiscal agent for the Justice Assistance Grant funds for which our agencies may be eligible.

Orange County- \$15,474

Anaheim City - \$88,827

Buena Park City- \$17,770



Costa Mesa City- \$21,280

Fullerton City- \$24,127

Garden Grove City- \$51,279

Huntington Beach City-\$24,127

La Habra City- \$12,627

Orange City-\$19,668

Santa Ana City -\$122,778

Tustin City-\$16,313

Westminster City- \$22,781

PROGRAM NARRATIVE

General Description of Program Activities:

The Edward Byrne Memorial Justice Assistance Grant (JAG) funds will be utilized to support a broad range of activities to prevent and control crime within the County of Orange. The County of Orange has been certified disparate; therefore this joint application includes twelve units of local government for which the applicant and fiscal agent is the County of Orange.

The JAG funds will be utilized for the purpose areas outlined in the grant solicitation. The twelve units of local government in the jurisdiction will utilize the funds for local initiatives, technical assistance, training, personnel, equipment, supplies, contractual support and information systems for criminal justice within the following purpose areas: law enforcement, prosecution and court, prevention and education, corrections and community corrections, drug treatment, and planning, evaluation and technology improvement. The expenditure details of the funds for each city are outlined in the following narrative.

Multi-Agency Funding:

In a collaborative effort to benefit the County of Orange, the twelve units of local government involved in this grant application have agreed to utilize \$348,849.52 (80.6%) of the total funding to supplement the Orange County Pro-Active Methamphetamine Laboratory Investigative Team, hereafter referred to as PROACT.

Problem Statement:

Methamphetamine is now widely recognized throughout the United States as one of the most destructive illegal drugs ever known. The impact of manufacturing, trafficking, and use of methamphetamine has been devastating to many cities and rural counties throughout the country. More than any other controlled substance, methamphetamine trafficking endangers children through exposure to drug abuse, neglect, physical and sexual abuse, toxic chemicals, hazardous waste, fire, and explosions. State and local law enforcement agencies identify methamphetamine as the drug that most contributes to violent crime. In a recent survey conducted by the National Association of Counties, the nation's sheriffs' departments reported that methamphetamine use has contributed significantly to a rise in identity theft related crime.

Methamphetamine found in the United States originates from two general sources, controlled by two distinct groups. Most of the methamphetamine in the United States is produced by Mexico-based and California-based Mexican drug trafficking organizations. These drug trafficking

organizations control "super labs" and produce the majority of methamphetamine available throughout the United States. Mexican criminal organizations control most mid-level and retail methamphetamine distribution in the Pacific, Southwest, and West Central regions of the United States, particularly California. Mexican midlevel distributors sometimes supply methamphetamine to outlaw motorcycle groups and Hispanic gangs for retail distribution throughout the region.

The state of California is plagued with hundreds of clandestine laboratories that manufacture methamphetamine. As a result of its close proximity to Mexico, California remains the primary source for methamphetamine production. Orange County is one of the primary distribution hubs utilized by Mexican drug trafficking organizations to ship methamphetamine to other parts of the United States.

The second source for methamphetamine comes from small toxic labs, which supplement the supply of methamphetamine in the United States. Methamphetamine and clandestine laboratories within the urban areas of Orange County are having a devastating impact on both society and law enforcement. Methamphetamine labs can be set up virtually anywhere and are often found in private residences, motel and hotel rooms, apartments, house trailers, houseboats, and commercial establishments.

Methamphetamine itself possesses a significant problem to the County of Orange. In 2005, there were 925 methamphetamine critical incidents reported in Orange County, and methamphetamine was the number one drug investigated by law enforcement agencies. These critical incidents reflect the type of enforcement activity that law enforcement agencies (local, state and federal) conducted in Orange County, such as buy/bust operations, knock & talks and search warrants.

The PROACT Task Force is a collaborative effort involving the Orange County Sheriff's Department, local law enforcement agencies throughout the County of Orange, the District Attorney's office, Orange County Probation, and the California Department of Justice (Bureau of Narcotic Enforcement). PROACT will enhance the existing efforts of the Bureau of Narcotic Enforcement's (BNE) Clandestine Laboratory Program with interdiction and eradication of all methamphetamine labs. The eradication of methamphetamine labs can range from the small "stove top" labs to the large "super labs" capable of multi-pound quantities of finished product.

Methamphetamine continues to take a terrible toll on this county. To combat this poison, the PROACT Task Force is attacking methamphetamine on all fronts. Our enforcement efforts are focused not only on the methamphetamine production and trafficking organizations distributing this drug, but also on those involved in providing the precursor chemicals necessary to manufacture this poison. The PROACT Task Force is well aware of the importance of controlling the precursor chemicals necessary to produce methamphetamine, and is working with local suppliers to mitigate and control the flow of these chemicals to methamphetamine lab operators.

Goal:

The goal of the PROACT Task Force is to pro-actively seek out and eradicate all methamphetamine labs and methamphetamine in Orange County, thus providing a safer community for the residents, employees and visitors within the County.

Objectives:

- 1) Utilize the Bureau of Narcotic Enforcement Automated Precursor Compliance System, as well as other local, state, and federal sources of illicit clandestine laboratory intelligence sources to identify methamphetamine laboratory manufacturers in the County of Orange.
- 2) Pro-actively target, investigate and arrest methamphetamine users, laboratory operators, traffickers, and chemical suppliers in the County of Orange.
- 3) Actively pursue the successful prosecution of those individuals arrested for the manufacturing and distribution of methamphetamine.
- 4) Utilize the Drug Endangered Children (DEC) program when children are found at a lab site or when children are being directly exposed to direct or indirect drug usage.
- 5) Network with existing BNE mandated Orange County clandestine laboratory program personnel, and work cooperatively with all law enforcement agencies in Orange County to provide a ready resource for police assistance in mitigating actual and perceived threats to individual jurisdictions presented by methamphetamine laboratories.
- 6) Provide information to youths about the dangers of methamphetamine through school and community forums.
- 7) Provide methamphetamine laboratory training to local police agencies and community groups.
- 8) Refer all cases of methamphetamine related identity theft cases for prosecution or to applicable police agencies for investigative follow-up.

Quantifiable Performance Measures:

The success of the PROACT will be based on the following statistics:

- Number, Type and Geographic location of Drug Arrests
- Number, Type of Location and Geographic Location of Bureau of Narcotic Clandestine Laboratory Incident Seizures
- Number of Bureau of Narcotic Clandestine Laboratory Incident Seizures conducted in the County of Orange versus those conducted by the PROACT
- Number, Location and Age Distribution of Drug Endangered Children Cases
- Total search warrants served by the PROACT

Funding:

TOTAL PROACT ALLOCATION:	\$348,849.52
TOTAL ADMINISTRATION FEE:	\$4,370.51
TOTAL CITY DISTRIBUTION:	\$83,830.97
TOTAL JAG FUNDING:	\$437,051.00

The Justice Assistance Grant funds will be distributed throughout each eligible county and city as follows:

County of Orange:

The County of Orange will be allocating its entire amount of the Justice Assistance Grant funds, less an administrative fee of 1%, to the Orange County Pro-Active Methamphetamine Laboratory Investigative Team (PROACT). See pages 1-3 of this document, "Multi-Agency Funding" for a complete description of the program including the goals, objectives and quantifiable performance measures.

Funding:

PROACT allocation:	\$15,319.26
<u>Administration fee:</u>	<u>\$154.74</u>
TOTAL:	\$15,474.00

Anaheim City:

The city of Anaheim will be allocating its entire amount of the Justice Assistance Grant funds, less an administrative fee of 1%, to the Orange County Pro-Active Methamphetamine Laboratory Investigative Team (PROACT). See pages 1-3 of this document, "Multi-Agency Funding" for a complete description of the program including the goals, objectives and quantifiable performance measures.

Funding:

PROACT allocation:	\$87,938.73
<u>Administration fee:</u>	<u>\$888.27</u>
TOTAL:	\$88,827.00

Buena Park City:

The city of Buena Park will be allocating its entire amount of the Justice Assistance Grant funds, less an administrative fee of 1%, to the Orange County Pro-Active Methamphetamine Laboratory Investigative Team (PROACT). See pages 1-3 of this document, "Multi-Agency Funding" for a complete description of the program including the goals, objectives and quantifiable performance measures.

Funding:

PROACT allocation: \$17,592.30
Administration fee: \$177.70
TOTAL: \$17,770.00

Costa Mesa City:

The city of Costa Mesa will be allocating its entire amount of the Justice Assistance Grant funds, less an administrative fee of 1%, to the Orange County Pro-Active Methamphetamine Laboratory Investigative Team (PROACT). See pages 1-3 of this document, "Multi-Agency Funding" for a complete description of the program including the goals, objectives and quantifiable performance measures.

Funding:

PROACT allocation: \$21,067.20
Administration fee: \$212.80
TOTAL: \$21,280.00

Fullerton City:

The city of Fullerton will be allocating its entire amount of the Justice Assistance Grant funds, less an administrative fee of 1%, to the Orange County Pro-Active Methamphetamine Laboratory Investigative Team (PROACT). See pages 1-3 of this document, "Multi-Agency Funding" for a complete description of the program including the goals, objectives and quantifiable performance measures.

Funding:

PROACT allocation: \$23,885.73
Administration fee: \$241.27
TOTAL: \$24,127.00

Garden Grove City:

Problem Statement:

The Garden Grove Police Department has less than one officer for every 1,000 residents, which is one of the lowest sworn staffing levels in California. This problem will only worsen as the City's population increases and funding from State and Federal sources decrease. Because of its

financial predicament, the Department must develop alternative solutions to increase officer time in the field without hiring additional Personnel to fulfill its ever-increasing demand for services.

Goal:

To create operational efficiencies in Patrol that would generate the equivalent productive hours of at least five additional Police Officers.

Objectives:

The goal will be accomplished by continuing to contract with CSI to provide Jail Services, which includes booking, fingerprinting, and transporting of all arrestees. This will enable officers to spend less time booking prisoners at the station, and more time in the field preventing crime.

Quantifiable Performance Measures:

In FY 2004-05, CSI's jail staff processed 6,321 arrestees, thus generating manpower savings of approximately 12,642 hours. These savings enabled the Department to keep the equivalent of 7.1 additional officers on the street. The Department is expecting similar savings during the next JAG grant period.

Funding:

PROACT allocation:	\$ 00.00
Administration fee:	\$512.79
City allocation:	\$50,766.21
TOTAL:	\$51,279.00

Huntington Beach City:

The city of Huntington Beach will be allocating its entire amount of the Justice Assistance Grant funds, less an administrative fee of 1%, to the Orange County Pro-Active Methamphetamine Laboratory Investigative Team (PROACT). See pages 1-3 of this document, "Multi-Agency Funding" for a complete description of the program including the goals, objectives and quantifiable performance measures.

Funding:

PROACT allocation:	\$23,885.73
Administration fee:	\$241.27
TOTAL:	\$24,127.00

La Habra City:

The city of La Habra will be allocating its entire amount of the Justice Assistance Grant funds, less an administrative fee of 1%, to the Orange County Pro-Active Methamphetamine Laboratory Investigative Team (PROACT). See pages 1-3 of this document, "Multi-Agency Funding" for a complete description of the program including the goals, objectives and quantifiable performance measures.

Funding:

PROACT allocation: \$12,500.73
Administration fee: \$126.27
TOTAL: \$12,627.00

Orange City:

The city of Orange will be allocating its entire amount of the Justice Assistance Grant funds, less an administrative fee of 1%, to the Orange County Pro-Active Methamphetamine Laboratory Investigative Team (PROACT). See pages 1-3 of this document, "Multi-Agency Funding" for a complete description of the program including the goals, objectives and quantifiable performance measures.

Funding:

PROACT allocation: \$19,471.32
Administration fee: \$196.68
TOTAL: \$19,668.00

Santa Ana City:

The city of Santa Ana will be allocating its entire amount of the Justice Assistance Grant funds, less an administrative fee of 1%, to the Orange County Pro-Active Methamphetamine Laboratory Investigative Team (PROACT). See pages 1-3 of this document, "Multi-Agency Funding" for a complete description of the program including the goals, objectives and quantifiable performance measures.

Funding:

PROACT allocation: \$121,550.22
Administration fee: \$1,227.78
TOTAL: \$122,778.00

Tustin City:

Problem Statement:

The Tustin Police Department currently does not have a sufficient number of mobile radios for existing staff. In addition, the City of Tustin is experiencing rapid growth and development. The Tustin Marine Corps Air Station is in the process of being developed into the Tustin Legacy. This significant development will be a mix of residential housing, commercial offices, an entertainment center, schools, parks, and various governmental facilities. This development will increase our permanent population, as well as significantly affect our daytime population. As a result, we will need to hire additional police officers to respond to calls for service generated from this development, as well as to protect the various properties, and to ensure the safety of the residents, business community, and visitors alike.

We currently do not have enough mobile radios to equip the officers who would be tasked to patrol this newly created development.

Goal:

In order to ensure the safety of the officers tasked with providing law enforcement services to this area, and to ensure that those seeking law enforcement assistance would receive service in a timely manner, it is our goal to equip each officer with a mobile radio.

Objectives:

The goals will be accomplished by ensuring officers are able to maintain communication with the dispatch center and other officers when they are away from their patrol unit. Equipping each newly hired officer with a mobile radio will provide the communication capabilities necessary to achieve this objective.

Quantifiable Performance Measures:

We intend to measure our performance of the equipment purchase by analyzing our response times to calls for service. It is our intention to provide response to emergency calls within five minutes, and response to non-emergency calls within fifteen minutes of the receipt of the call. Once these mobile radios are in place, and the development begins to expand, we will be able to examine data to determine whether this equipment is helping us reach that goal.

Funding:

PROACT allocation: \$ 00.00
Administration fee: \$163.13

City allocation: \$16,149.87
TOTAL: \$16,313.00

Westminster City:

Problem Statement:

The Westminster Police Department has no reserve fund for technology hardware and software upgrades and/or replacement. The various technology systems used by Patrol and Detective personnel are limited in functionality and nearing the end of their serviceable life. JAG funds will be used for technology upgrades and/or replacement to enhance detective and frontline officers' ability to efficiently retrieve data and access Intranet services.

Goal:

Westminster PD will utilize the JAG funds to integrate available data systems in order to more effectively, predict and prevent criminal activities and, as funding permits, replace computer hardware and software. Specifically the JAG funds will be allocated to:

1. To continue the integration of available data systems in order to more effectively predict and prevent criminal activities;
2. To be able to replace technological systems, both hardware and software, in order to support the goal of information integration.

Objectives:

The goals will be accomplished by:

1. Continue the integration of Alliance PD databases enabling line-level supervisors and personnel to more efficiently retrieve data.
2. Increased use of Crystal Decisions software (Crystal Reports) to develop standardized reports using the Alliance PD databases.
3. Expand the use of i2 Incorporated retrieval system (iBridge and Notebook Analyst software) to link criminal cases via subjects and property.
4. Develop the use of Intranet technologies.

Quantifiable Performance Measures:

1. Investigators and supervisors will use i2 Inc. visual relational database software on a weekly basis in order to determine criminal and case histories, as measured by self-reporting logs for system use.
2. Investigators and supervisors will use Accurint software system on a monthly basis to establish suspect intrastate and interstate histories through public access information, as measured in the Accurint system's user history report.
3. Supervisors will access and use data retrieval reports generated by Crystal Decisions' Crystal Reports software to help measure workload and workflow of patrol and investigations functions, as measured by the creation and dissemination of a quarterly workload and workflow report within the next year.

4. Creation and maintenance of department Intranet to centralize reports, forms, and briefing materials for decentralized access by all personnel, as measured by the creation of the Intranet and consistent use by all personnel.

Funding:

PROACT allocation:	\$5,638.30
Administration fee:	\$227.81
<u>City Allocation:</u>	<u>\$16,914.89</u>
TOTAL:	\$22,781.00